# American Immunization Registry Association (AIRA) National Meeting 2016

# Measuring IIS Progress Highlighting Success and Identifying Gaps

Laura Pabst, MPH, Acting Deputy Branch Chief,
Immunization Information Systems Support (IISSB)

National Center for Immunization and Respiratory Diseases (NCIRD),
Centers for Disease Control and Prevention (CDC)

Tuesday, April 5, 2016 3:15PM – 5:00PM





### **Outline**



**WHY assess HOW** should we **IIS progress?** assess it? WHAT should we assess?





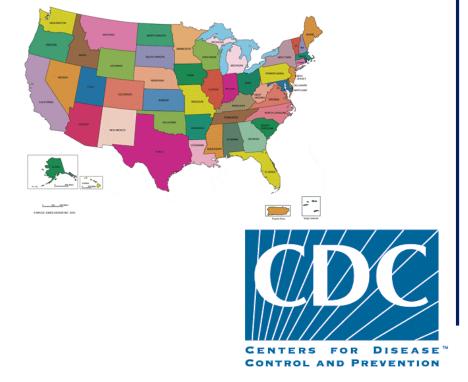
# Why Assess IIS Progress: Internal Perspective



There are internal program forces and external forces that drive the need for performance monitoring.

#### **Internal Program**

State/Local Immunization Programs & CDC



#### **Internal Forces**

- Demonstrate capacities, highlight successes and build confidence in IIS
- Identify system and program limitations
  - Prioritize resources to support IIS
  - Identify opportunities for training and/or technical assistance





# Why Assess IIS Progress: External Perspective



There is increased interest in and use of IIS by stakeholders with cross-jurisdictional requirements.

#### **Stakeholder Examples**

CMS/ONC Meaningful Use

EHR vendors & Pharmacies

Health Exchange Networks

#### **External Forces**

- Require adherence to standards and improved performance across all programs
- Increased funding to support IIS requires ability to demonstrate return on investment

Success of the IIS community depends on the success of ALL programs!







#### What Do We Need to Assess?



### Depends on the stakeholder and what they value about IIS

### Highlight three examples



The information collected at all three levels (National, Immunization Program, and IIS) should be consistent and build upon each other.





### What Do We Need to Assess:

# Immunization Information System: Strategy Initiative

#### **National Level**

# IIS Metrics Blue Ribbon Panel

- Convened in November 2014
- Public Health Informatics Institute (PHII) hosted and facilitated
- Representatives from the IIS Executive Board, AIRA, AIM, and CDC
- Goal: Develop desired outcomes and metrics for the IIS community and the IIS Strategic Plan.
- Panel recommended <u>6 desired outcomes</u> and <u>15</u>
   associated metrics to measure success across the
   IIS community

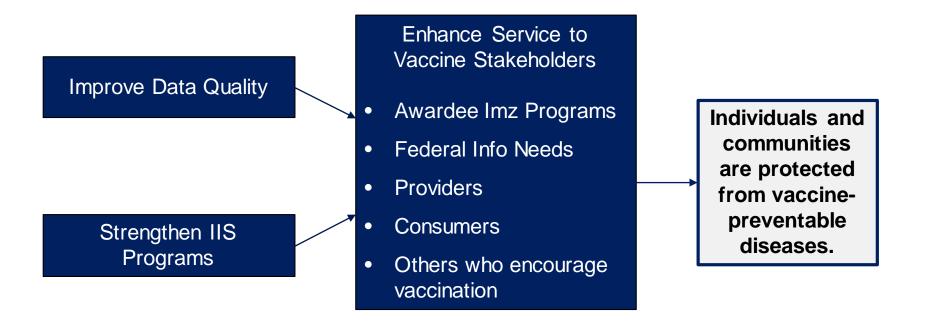




# What Do We Need to Assess: National Level (Continued)



- Based on the outputs of the IIS Metrics Blue Ribbon Panel, NCIRD is further refining the desired outcomes and metrics, and is building mechanisms for data collection.
  - Current model:







# What Do We Need to Assess: Immunization Program Level



Immunization Program Operations Manual (IPOM)

A

Promote Stewardship & Accountability

B

Assess Program
Performance

C

Assure Access to Vaccines

IIS Functions and Data

Ε

Improve and Maintain Preparedness

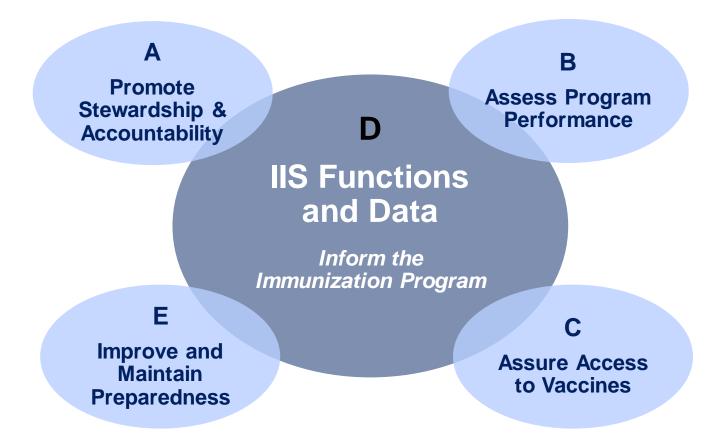




# What Do We Need to Assess: Immunization Program Level (Continued)



Immunization Program Operations Manual (IPOM)







## What Do We Need to Assess: IIS Level



#### Programmatic Goals



**Functional Standards** 

**PGs**: High-level goal statements that organize the Functional Standards

**PG 1**: Support the delivery of clinical immunization services at the point of immunization administration, regardless of setting.

**FSs**: Identify operational, programmatic, and technical capabilities that all IIS should achieve

**FS 1.1:** The IIS provides individual immunization records accessible to authorized users at the point and time where immunization services are being delivered.





# What Do We Need to Assess: IIS Level (Continued)



#### Programmatic Goals



**Functional Standards** 



Operational Guidance **Statements** 



Metrics / Targets

High-level goal statements that organize the Functional Standards PGs:

FSs: Identify operational, programmatic, and

technical capabilities that all IIS should achieve

**OGSs**: Provide more granular guidance to programs to

define how to achieve the FSs.

**Metrics**: Describe what will be measured to define success.

Targets: Define level of achievement to be met to be successful.





# What Do We Need to Assess: IIS Level (Continued)



#### Programmatic Goals



**Functional Standards** 



Operational Guidance Statements



Metrics / Targets

#### **EXAMPLE**:

**PG 1**: Support the delivery of clinical immunization services at the point of immunization administration, regardless of setting.

**FS 1.1**: The IIS provides individual immunization records accessible to authorized users at the point and time where immunization services are being delivered.

**OGS 1.1.2.2\***: IIS accepts QBP (query by parameter) and returns RSP (respond to QBP message)

**Metric\***: IIS did send an RSP message using HL7 2.5.1 in production in the past year (IISAR Q10d)

Target\*: Yes



<sup>\*</sup> Indicates draft statement

# Making It Practical How Do We Use The Information? IIS Business Plans



- CDC prioritized Operational Guidance Statements to highlight Foundational Areas and focus efforts
- Used to support IIS Business Plan guidance

TEST AWARDEE: Interim IIS Business Plan Guidance for 2016

#### TEST AWARDEE - AwesomeIIS

IIS Software Vendor: Acme IIS Solutions, LTD. IIS Status: Operational

Program Goal 1: Support the delivery of clinical immunization services at the point of immunization administration, regardless of setting.

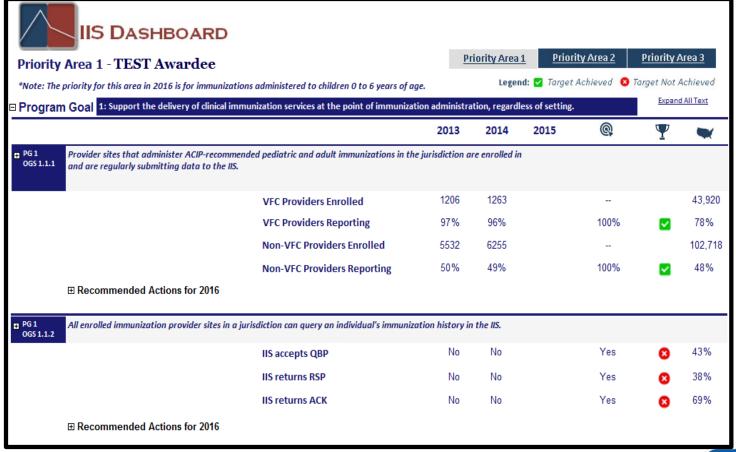
Operat	ional Guidance Statements and Recommended Actions	Status		
1.1.1	Provider sites that administer ACIP-recommended pediatric and adult immunizations in the jurisdiction are enrolled in and are regularly submitting data to the IIS.	IISAR 2014 values reported were as follows:		
	Note: The focus for 2016 is for immunizations administered to children 0 to 6 years of age.	VFC Enrolled: VFC Reporting:	1873 97.7%	
		Non-VFC Enrolled: Non-VFC Reporting:	11941 86.0%	
	Follow the MIROW Data Quality Assurance in Immunization Information Systems: Selected Aspects guide to identify providers active in the IIS that should be inactivated.     Identify and enroll pediatric immunizers in the jurisdiction not currently enrolled in the IIS. Note: Both VFC and non-VFC providers should be targeted for enrollment.     Ensure that all enrolled pediatric providers are regularly submitting data to the IIS.			



### Making It Practical How Do We Use The Information? IIS Dashboard



 CDC is developing an IIS Dashboard to visualize progress in achieving the Functional Standards / Operational Guidance Statements



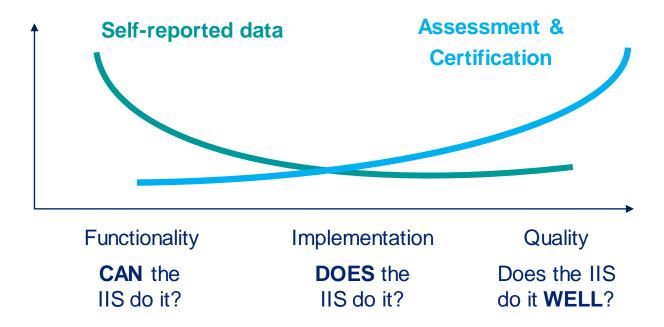




### **How Do We Assess Progress?**



- Historical methods of measurement have primarily relied on self-reported information
  - IIS Annual Report (IISAR) & other surveys
- Movement toward third-party assessment driven by AIRA's Assessment & Certification Initiative.







#### **AIRA's Assessment and Certification Initiative**

#### **Why Assess: Internal & External Forces**

- Demonstrate capacities, highlight successes and build confidence in IIS
- Identify system and program limitations
  - Prioritize resources to support IIS
  - Identify opportunities for training and/or technical assistance
- Require standardization and improved performance across all programs
- Increased funding to support IIS requires ability to demonstrate return on investment

#### Impact of Assessment & Certification

- Improves credibility & demonstrates alignment with our standards
- Identify gaps in resources, training and technical assistance opportunities
- Assessment findings may influence priorities within and outside your programs to implement changes
  - CDC is available to assist with this
- Increases ability to meet stakeholder needs



# AIRA's Assessment and Certification Initiative (Continued)



#### **Why Assess: Internal Forces**

- Demonstrate capacities, highlight successes and build confidence in IIS
- Identify system and program limitations
  - Prioritize resources to support IIS
  - Identify opportunities for training and/or technical assistance

#### **Why Assess: External Forces**

- Require standardization and improved performance across all programs
- Increased funding to support IIS requires ability to demonstrate return on investment

Assessment and certification helps us address these needs better

Success requires EVERY IIS to participate in the process!





# Questions?



# **Contact Information**



# Laura Pabst, MPH

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Centers for Disease Control and Prevention (CDC)

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# IIS Assessment and Interoperability Testing Update



Mary Beth Kurilo, AIRA Policy and Planning Director AIRA 2016 National Meeting April 5, 2016



# Overview of this Session

Provide an update to community on progress of Testing and Discovery

- Participation
- Early Findings

Share the work of the Community Groups advising the IIS Assessment Process

Map out a clear path for where we go next



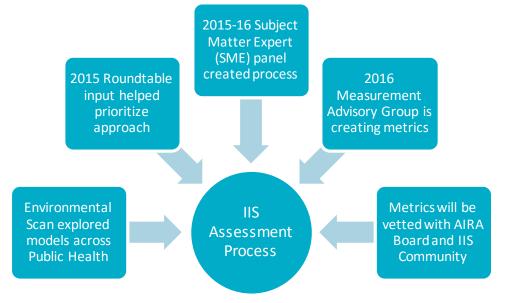


# The Goal of IIS Assessment

To develop a community-driven, independent measurement process to assess and support IIS alignment with standards and best practices

#### A Value of IIS Assessment:

To create multiple channels for community input/ feedback







# A Core Theme in IIS Measurement

# Test-Driven Development:

- Ideally requires definition of tests first, then software development to meet tests
- Also useful in driving enhancements
- Benefits:
  - Becomes a way to "see the end from the beginning"
  - Helps ensure expectations and final product line up early
  - Elevates testing from a one-time event to an established process





# **Key Aspect:**

Focus on high priority areas first, based on business need, business value

Address areas where lack of alignment with standards is problematic



# **Overarching Functional Standards**

**Goal #1:** Support the delivery of clinical immunization services at the point of immunization administration, regardless of setting.

**Goal #6:** Promoting vaccine safety in public and private provider settings

Goal #5: Provide immunization information to all authorized stakeholders.

Goal #2: Support the activities and requirements for publicly purchased vaccine, including the Vaccines for Children (VFC) and state purchase programs.

Goal #3: Maintain data quality (accurate, complete, timely data) on all immunization and demographic information in the IIS.

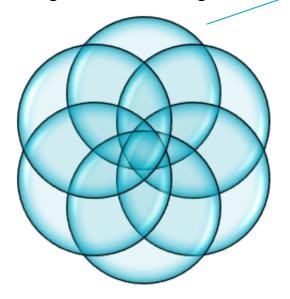
**Goal #4:** Preserve the integrity, security, availability and privacy of all personally identifiable health and demographic data in the IIS.





# Example: Goal → Functional Standard → OGS→ Measure → Test

**Goal #1**: Support the delivery of clinical immunization services at the point of immunization administration, regardless of setting



**Functional Standard 1.4**: When the IIS receives queries from other health information systems, it can generate an automatic response in accordance with interoperability standards endorsed by CDC for message content/format and transport.

**Operational Guidance Statement 1.4.8**: IIS supports the SOAP Standard Interface, Web Services Definition Language (WSDL), as endorsed by CDC. (See Transport Layer Protocol Recommendation)

**Potential Measure**: The IIS can be messaged by an EHR via SOAP/Web Services, independent of the semantics of HL7

**Potential Test**: Conduct a "Submit Single Message" operation to carry an HL7 v2.x message





# Building a Process – Assessment/Certification Planning

# SME Panel Convened: August 2015 – February 2016

- Charge:
  - To glean process components from Environmental Scan and Roundtable Feedback that would help us chart a course for IIS Measurement
  - To advise on make-up of Measurement Advisory Workgroup
  - To determine triggers for evaluating future move toward Certification





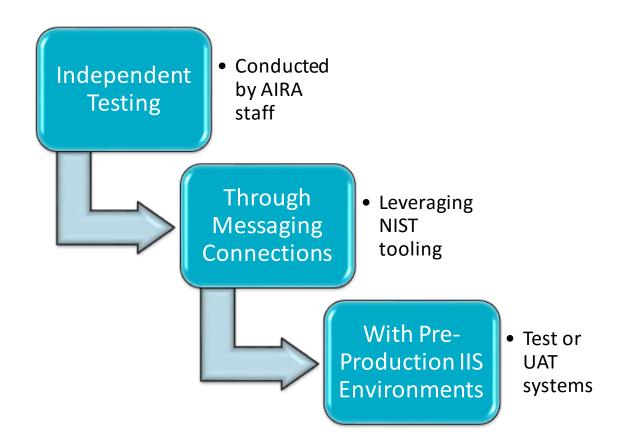
# Implementing a Process – Assessment/Certification Planning

Measurement for Assessment and Certification Advisory Workgroup (MACAW) Convened: March 2016 - ongoing

- Charge:
  - To continue developing process for Assessment/Certification
  - To oversee the development and testing of metrics
  - To review and provide input on communications to IIS community
  - To evaluate triggers and answer outstanding questions about potential move toward external-facing Certification



# **Current Approach**







# A Quick Overview of Incremental, Rolling Approach

#### Stages

- Testing and Discovery
- IIS Assessment
- IIS Certification (future)

#### Phases

- Transport
- Message Content: VXU/ACK
- Message Content: QBP/RSP
- Many more...

# Measure (example only)

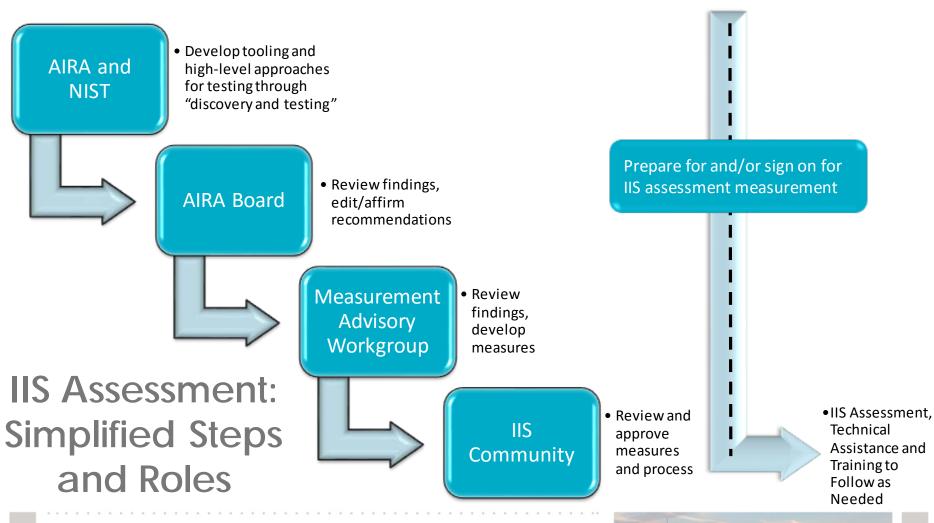
 Implement SOAP/WS and the CDC WSDL as one transport method

### Tests (example only)

- Connectivity test
- Submit Single Message test
- Security Fault test







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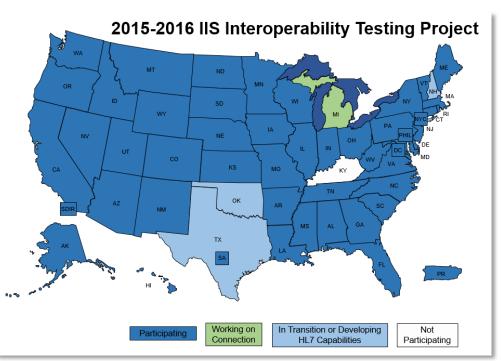


Interoperability Discovery Testing:

Where Are We Today?

# Participation

- 52 IIS Programs and 2 Vendors
- Of these
  - 42 Connected
  - 1 Connection in Progress
  - 11 Manual Reporters
- 4 IIS Have Yet To Participate
  - Some of these are migrating to new systems

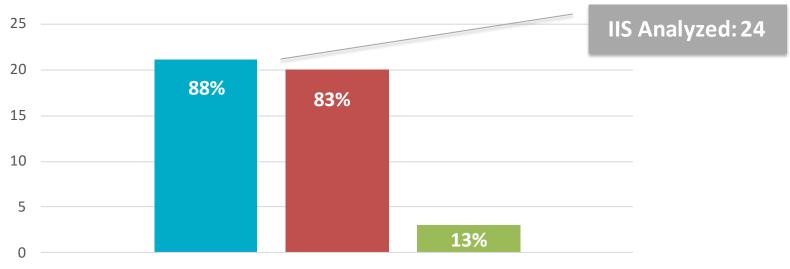


Last Updated: March 30, 2016





# **Preliminary: Transport Conformance**



Number Tested for Conformance with SOAP/WS and CDC WSDL: 24

- Conform to the Connectivity "Ping" Test
- **■** Conform to the Submit Single Message Test
- Conform to the Security Fault







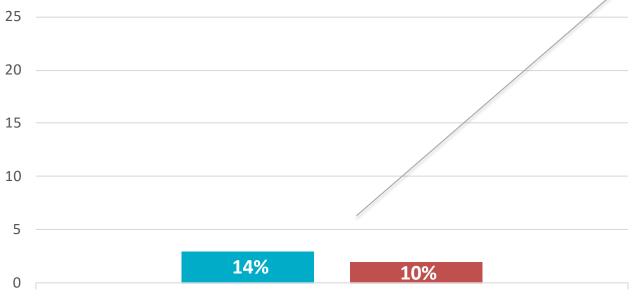


# We've Found a Significant Amount of Local Variation



# Preliminary: ACK Conformance

IIS Analyzed: 21



Number Tested for Conformance with ACK Guidance: 21

- Conform to the National IG
- Provided Actionable Information

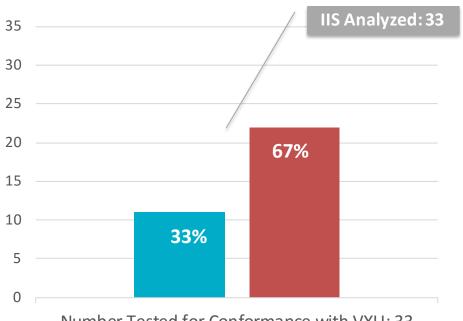




# Preliminary: VXU Conformance

# #AIRA2016

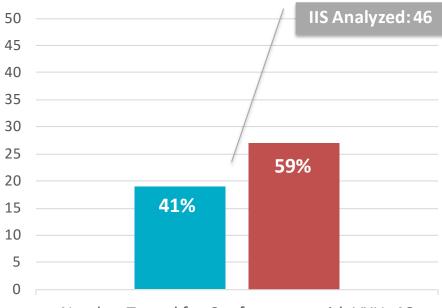
#### 2013 Status Check Project



Number Tested for Conformance with VXU: 33

- Accepted without Local Modifications
- Required Local Modifications

#### 2015 Status Check Project



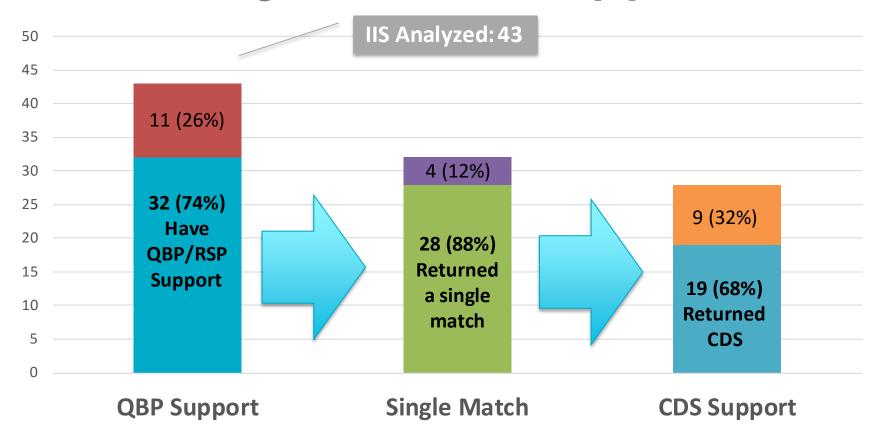
Number Tested for Conformance with VXU: 46

- Accepted without Local Modifications
- Required Local Modifications





# Preliminary: QBP/RSP Support



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# High-Level Timeline – Immediate Next Steps

Stood Up MACAW, Q1, 2016, developing measures for first phase

Launch testing and discovery for CDSi, Q2, 2016 Provide TA and Support for adoption, ongoing











Develop measures and launch assessment process for Message Transport, Q2, 2016 Develop Measures for Message Content, Q3, 2016







# **Testing Approaches**

Pre-production message testing approach is now set up and in place, and can get us far:

- ✓ Message Transport
  - SOAP/WS
  - CDC WSDL

- ✓ Message Content
  - VXU/ACK
  - QBP/RSP

- ✓ Clinical Decision Support
  - Childhood Specifications
  - Adult Specifications

Future approaches are being explored:



Data extract for independent analysis?



Locally installed data quality assessment module?



Remotely-administered online assessment?



Sharing documented results of self-administered measurement?

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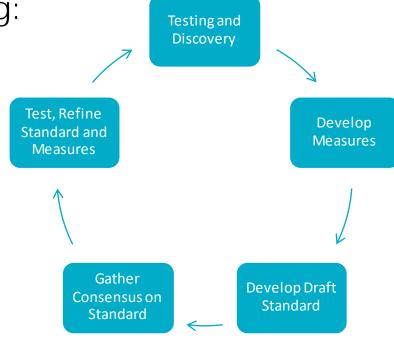


# **Developing Measures**

Some measures are very prescriptive (e.g., SOAP/WS)

Some will be more challenging:

- Deduplication
- Data Quality
- Population Capture
- Coverage







# Interoperability Discovery Testing: Testing Tools – First Pass

#### Overall Score: 82% How to read this section... Report Section Score Problem Working 100% Excellent Interoperability Coded Values 100% Excellent Local Requirement Implementation 85% Well National Compatibility 0% Problem Tolerance 100% Excellent **EHR Examples** 63% Poor 100% Excellent Acknowledgment Conformance Problem

#### Local Requirement Implementation

How to read this section...

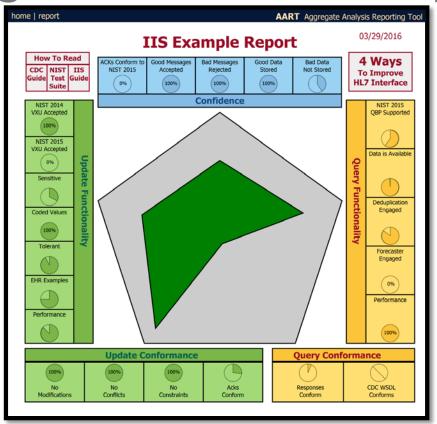
Field	Description	Usage	Detected	Status	Field Present	Field Absent
MSH-7	Date/time of message	R	R*	Inconsistent	Expected Responsedetails	Unexpected Response details
MSH-7.1	- Year	R	R*	Inconsistent	Expected Responsedetails	Unexpected Response details
MSH-7.2	- Month	R	R*	Inconsistent	Expected Response details	Unexpected Response details
MSH-7.3	- Day	R	R*	Inconsistent	Expected Responsedetails	Unexpected Response details
MSH-7.4	- Hour	R	R*	Inconsistent	Expected Responsedetails	Unexpected Response details
MSH-7.5	- Minute	R	R*	Inconsistent	Expected Responsedetails	Unexpected Response details
MSH-7.6	- seconds	R	R*	Inconsistent	Expected Responsedetails	Unexpected Response details
MSH-9.2	- Trigger Event	R	R*	Inconsistent	Expected Responsedetails	Unexpected Response details
MSH-9.3	- Message Structure	R	R*	Inconsistent	Expected Responsedetails	Unexpected Response details
MSH-10	Message control ID	R	R*	Inconsistent	Expected Responsedetails	Unexpected Response details
MSH-11	Processing ID	R	R*	Inconsistent	Expected Response details	Unexpected Response details
MSH-12	HL7 Version ID	R	R*	Inconsistent	Expected Response details	Unexpected Response details
PID-3.5	- Identifier Type Code	R	R*	Inconsistent	Expected Responsedetails	Unexpected Response details
PID-3 MRN	Patient ID - MRN	[R]	R*	Inconsistent	Expected Responsedetails	Unexpected Response details
PID-4	Alternate Patient ID - 00106	X	X*	Inconsistent	Unexpected Response details	Expected Responsedetails
PID-5.7	- Name Type Code	[R]	R*	Inconsistent	Expected Response details	Unexpected Response details

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# Interoperability Discovery Testing: Testing Tools - New and Improved









# Where Can You Share Your Thoughts and Learn More about IIS Assessment?



Facilitated Roundtables, Wednesday Morning, 8am, Grand Ballroom 2, 4<sup>th</sup> floor



Breakout Session on AART, Wednesday, 11am-12pm, Whidbey Conference Room



AIRA Table for discussions about AART, Wednesday, Grand Ballroom Foyer, 4<sup>th</sup> floor





# What are the next steps for each IIS?

- ✓ If your program is not participating in testing and discovery – come on board!
- ✓ If you are participating review the information coming out of the testing and discovery stage
  - Information on signing up for AART will be emailed to you
- ✓ Be early adopters for each phase of IIS Assessment
  - Share your thoughts!
- Most importantly prioritize implementation of needed changes
  - You are not alone! AIRA, CDC, and others will help!





# Acknowledgements

### AIRA Board of Directors

#### IIS Assessment SME Panel

Mike Bin, Washington Danielle Hall, Maine LaTreace Harris, IIS Support Branch, CDC Dina Hoefer, New York State Aras Islam, Philadelphia Laura Pabst, IIS Support Branch, CDC Loren Rodgers, IIS Support Branch, CDC Bob Swanson, Michigan

# Measurement Advisory Workgroup

Brandy Alstadter, STC
Aaron Bieringer, Minnesota
Dana Goodloe, Arizona
Amy Groom, IHS
LaTreace Harris, IIS Support Branch, CDC
Michelle Hood, Nebraska

Jane Lammers, Nevada Amy Metroka, NYC Wendy Nye, Michigan Laura Pabst, IIS Support Branch, CDC Eric Schuh, HPE Kevin Snow, Envision

Partners at NIST Partners at CDC





# In Closing

The future depends entirely on what each of us does every day; a movement is only people moving.

Gloria Steinem





# **Questions/Discussion?**

# Thank you!

**Contact Information:** 

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