



## Measures and Tests for Assessment

Query and Response

Measurement for Assessment and  
Certification Advisory Workgroup (MACAW)  
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# Background and Context

The consolidation of immunization records from multiple sources is a primary function of Immunization Information Systems (IIS)<sup>1</sup>. To ensure complete, accurate and timely consolidated records, IIS must receive data from a high proportion of immunizers within their catchment area through standardized reporting channels. Messaging standards have been present across the IIS community for more than twenty years, and have increasingly gained importance as Electronic Health Record (EHR)-IIS interoperability has grown in necessity across health care. The primary standard for IIS messaging is the HL7 Version 2.5.1 Implementation Guide for Immunization Messaging, Release 1.5<sup>2</sup>.

In 2016, AIRA convened the Measurement for Assessment and Certification Advisory Workgroup (MACAW) to develop and propose measures for IIS Assessment. Submission measures and tests will be the second phase to be developed. These measures and tests will be shared with the AIRA Board of Directors and the full AIRA community to ensure broad community input and agreement.

## Functional Standards

The use of standardized messaging is referenced throughout the 2013-2017 IIS Functional Standards<sup>3</sup> and Operational Guidance Statements. The revised IIS Functional Standards were developed by the Immunization Information Systems Support Branch, CDC/NCIRD, through a consensus-based process involving input from a variety of IIS managers and technical experts from across the U.S. They are intended to lay a framework for the development of IIS through 2017, and represent the standards all IIS should meet by the end of 2017. The Operational Guidance Statements were released in 2016 to provide further guidance to the IIS community about how to achieve the functional standards and to inform the development of measures for achievement. The following Functional Standards and Operational Guidance Statements are included – at some level – in the MACAW measures and tests defined in this document.

**Programmatic Goal 1:** Support the delivery of clinical immunization services at the point of immunization administration, regardless of setting.

**Functional Standard 1.1:** The IIS provides individual immunization records accessible to authorized users at the point and time where immunization services are being delivered.

**OGS 1.1.2.2:** IIS accepts QBP (query by parameter) and returns RSP (respond to QBP message).

**OGS 1.1.2.3:** IIS returns valid and complete history and forecast for a queried Individual within <time measure> of request receipt.

**Functional Standard 1.4:** When the IIS receives queries from other health information systems, it can generate an automatic response in accordance with interoperability standards endorsed by CDC for message content/format and transport.

**OGS 1.4.2:** IIS supports query based on any combination of Name, Date of Birth, Patient identifiers, Mother's Name, Patient Address, Patient Phone Number, and Patient Gender.

**OGS 1.4.4:** IIS sends RSP, consistent with the current CDC-endorsed HL7 IG, when no matches are found. (See HL7 Version 2.5.1 Implementation Guide for Immunization Messaging)

**OGS 1.4.5:** IIS sends RSP, consistent with the current CDC-endorsed HL7 IG when multiple matches are found. (See HL7 Version 2.5.1 Implementation Guide for Immunization Messaging)

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<sup>1</sup> <http://www.cdc.gov/vaccines/programs/iis/about.html>

<sup>2</sup> <http://www.cdc.gov/vaccines/programs/iis/technical-guidance/downloads/hl7guide-1-5-2014-11.pdf>

<sup>3</sup> <http://www.cdc.gov/vaccines/programs/iis/func-stds.html>

**OGS 1.4.6:** IIS sends an ACK, consistent with the current CDC-endorsed HL7 IG, when the query could not be accepted. (See HL7 Version 2.5.1 Implementation Guide for Immunization Messaging)

**OGS 1.4.7:** IIS responds to a query for immunizations consistent with the current CDC-endorsed HL7 implementation guide within 10 seconds of receipt.

**Programmatic Goal 3:** Maintain data quality (accurate, complete, timely data) on all immunization and demographic information in the IIS.

**Functional Standard 3.4:** The IIS can store all Core Data Elements.

**OGS 3.4.1:** The IIS can receive and store all core data elements as endorsed by CDC, from the IIS User Interface and from electronic data transfer.

## Measures and Tests

MACAW convened an in-person meeting the week of July 25<sup>th</sup> to define measures and high-level scenarios for submission of immunization related data to an IIS and querying for immunization related data within an IIS. This document focuses on the measures and tests for querying for immunization related data from an IIS. A companion document focuses on measures and tests for submission of immunization related data to an IIS.

### Measures

The following submission measures were consented and are further defined in the remainder of this document.

- 1) The IIS processes a query requesting a patient's immunization record.
- 2) The IIS processes a query requesting a patient's evaluated immunization record and forecast.
- 3) The IIS responds to a query for a known patient (one-to-one match).
- 4) The IIS responds to a query for a patient that is not in the IIS.
- 5) The IIS responds to a query that results in multiple possible patients.
- 6) The IIS responds to a query that has a significant error that cannot be accepted.
- 7) The IIS responds to a query for a known patient and returns known Core Data Elements.
- 8) The IIS responds to a query with an RSP within 5 seconds or less for 95% of the queries submitted.

The following words were carefully chosen and defined to mean the following within each measure:

- **Processes:** This means the IIS reads the incoming message and makes appropriate decisions (e.g., de-duplicates, stores, queries, rejects, etc.) based on the information in the incoming message and previously known information already in the IIS.
- **Responds:** This means the IIS returns a final resolution, or outcome, of processing the message with a conformant HL7 message (i.e., ACK, RSP)

### Tests

The in-person meeting also developed a few high-level scenarios and expectations for each measure. A scenario laid out a common situation an IIS should be able to process (e.g., 12-month old received an MMRV). An expectation defined how an IIS should respond based on the scenario. These scenarios and expectations were used to create detailed test cases for each measure. Test cases were developed with the following guiding principles in mind

- **Isolate the Test Case to the measure:** Each test case should be isolated to the measure to ensure consistent measurement across all IIS.

- **Expectations for a test case should be few, not many:** Multiple expectations – either in number or variation – leads to inconsistencies in assessment across all IIS. For example, IIS “A” could fail for one reason while IIS “B” for a different reason. When results are aggregated across all IIS, it becomes difficult to tease apart the variation and develop actionable improvement strategies.
- **Test for Good Behavior:** Assessment should focus on the proper behavior based on standards. There is little value in negative or edge cases at this stage and will help maintain a manageable number of test cases. Testing and Discovery (aka: The AART pentagon report) has a significant number of edge and negative test cases.

Finally, it should be noted that all of the tests below will be submitted on behalf of the same provider organization.

## Test Outcomes

Each test case has a defined Test Case Expectation. The test cases and test case expectations are used during testing to determine how well an IIS aligns with the published national standards. Once each test case is executed against an IIS, the IIS is slotted into one of the following three categories:

**Fully Meets:** The IIS meets the test case expectation without modification to the test case or test case expectation(s).

**Deviates from National Standard:** The IIS can meet the test case expectation with modification to the test case or test case expectation(s) which supports the local business need, policy, or law.

**Does Not Meet:** The IIS cannot meet the test case expectation either due to non-standard requirements, capability limitations, or otherwise arbitrary requirements which do not support local business need, policy, or law.

These measures and tests address both the timeliness and the necessary automated steps of message handling. Although some IIS may have processing delays or manual QA steps that occur prior to data being processed, the measures are designed to test the IIS ability to support a provider's need to query and receive a response at the point of care most (~95%) of the time. As such, the results may highlight an area of needed enhancement around how an IIS processes messages.

## Measure and Test Layout

Each measure – and associated test cases – are defined in the following structured layout.

### MEASURE <n>:

#### The IIS ...<measure statement>

Purpose	Supports
<p><i>The purpose section defines why this measure is important to the IIS community and why IIS need to support it.</i></p>	<p><i>This will be a list of which Functional Standard(s) (FS) and Operational Guidance Statement(s) (OGS) this measure supports. In some cases, the measure can only address part of an FS and/or OGS and this should be noted.</i></p>

<b>Test Case</b>	<b>Test Case Expectations</b>
<i>This defines each test case in significant enough detail to describe the intent of the test case, what the test case is looking for, and what it isn't looking for. Further, a test case may involve more than one step (e.g., a VXU followed by a QBP). These need to be defined here.</i>	<i>Test Case Expectations define what the IIS should do based on the Test Case. For example, the expectation could be that the IIS accept the submitted data and respond with a conformant ACK message.</i>
<i>Subsequent test case and test case expectations will each be on their own row.</i>	

Each test case will be detailed, but the goal is to define the test case and test case expectation as succinctly as possible. The final technical details of each test case will be in the HL7 message(s) corresponding to each test case.

# MEASURE 1:

## The IIS processes a query requesting a patient's immunization record.

Purpose	Supports
<p>The purpose of this measure is to validate an IIS is able to process a query requesting a patient's complete immunization record. The RSP from the IIS will be reviewed for acceptance of the query message, but conformance to the RSP standard is not part of this measurement. Other measures address RSP conformance.</p>	<p><b>Functional Standard 1.4:</b> When the IIS receives queries from other health information systems, it can generate an automatic response in accordance with interoperability standards endorsed by CDC for message content/format and transport.</p> <p><b>OGS 1.4.2:</b> IIS supports query based on any combination of Name, Date of Birth, Patient identifiers, Mother's Name, Patient Address, Patient Phone Number, and Patient Gender.</p>

Test Case	Test Case Expectation
<p>1a) Two messages will be submitted to the IIS. The first will be a submission (VXU) message followed by a query (QBP) for the patient submitted in the VXU. The submission (VXU) message will be populated to meet conformance of the National IG with population of all R and RE usage segments and fields including two historical vaccination events. The query (QBP) will be submitted with the same name, date of birth, gender, and MRN used in the submission message. The query will be the Complete Immunization Record profile (Z34).</p>	<p><b>VXU Message:</b> The IIS responds with an ACK indicating it has accepted the message.</p> <p><b>QBP Message:</b> The IIS responds with a complete immunization record response profile (RSP Z32 profile) for the patient identified by the submission message.</p>

# MEASURE 2:

The IIS processes a query requesting a patient's evaluated immunization record and forecast.

Purpose	Supports
<p>The purpose of this measure is to validate an IIS is able to process a query requesting a patient's evaluated immunization record and forecast. The RSP from the IIS will be reviewed for acceptance of the query message, but conformance to the RSP standard is not part of this measurement. Other measures address RSP conformance. The quality or validity of the evaluation and forecast is also not part of this measurement.</p>	<p><b>Functional Standard 1.4:</b> When the IIS receives queries from other health information systems, it can generate an automatic response in accordance with interoperability standards endorsed by CDC for message content/format and transport.</p> <p><b>OGS 1.4.2:</b> IIS supports query based on any combination of Name, Date of Birth, Patient identifiers, Mother's Name, Patient Address, Patient Phone Number, and Patient Gender.</p>

Test Case	Test Case Expectation
<p>2a) Two messages will be submitted to the IIS. The first will be a submission (VXU) message followed by a query (QBP) for the patient submitted in the VXU. The submission (VXU) message will be populated to meet conformance of the National IG with population of all R and RE usage segments and fields including two historical vaccination events. The query (QBP) will be submitted with the same name, date of birth, gender, and MRN used in the submission message. The query will be the Evaluated Immunization Record and Forecast profile (Z44).</p>	<p><b>VXU Message:</b> The IIS responds with an ACK indicating it has accepted the message.</p> <p><b>QBP Message:</b> The IIS responds with a complete immunization record response profile (RSP Z42 profile) for the patient identified by the submission message.</p>

# MEASURE 3:

## The IIS responds to a query for a known patient (one-to-one match).

Purpose	Supports
<p>The purpose of this measure is to validate an IIS is able to respond with a conformant response (RSP) message when exactly one patient is found.</p>	<p><b>Functional Standard 1.1:</b> The IIS provides individual immunization records accessible to authorized users at the point and time where immunization services are being delivered.</p> <p><b>OGS 1.1.2.2:</b> IIS accepts QBP (query by parameter) and returns RSP (respond to QBP message).</p>

Test Case	Test Case Expectation
<p>3a) Two messages will be submitted to the IIS. The first will be a submission (VXU) message followed by a query (QBP) for the patient submitted in the VXU. The submission (VXU) message will be populated to meet conformance of the National IG with population of all R and RE usage segments and fields including two historical vaccination events. The query (QBP) will be submitted with identical demographics and MRN. The query will be the Complete Immunization Record profile (Z34).</p>	<p><b>VXU Message:</b> The IIS responds with an ACK indicating it has accepted the message.</p> <p><b>QBP Message:</b> The IIS responds with a conformant complete immunization record response profile (RSP Z32 profile). The data itself (e.g., Name, DOB, gender, etc.) will not be validated. Only that the response returned conforms to the expectations of the National IG.</p>
<p>3b) Two messages will be submitted to the IIS. The first will be a submission (VXU) message followed by a query (QBP) for the patient submitted in the VXU. The submission (VXU) message will be populated to meet conformance of the National IG with population of all R and RE usage segments and fields including two historical vaccination events. The query (QBP) will be submitted with identical demographics and MRN. The query will be the Evaluated Immunization Record and Forecast profile (Z44).</p>	<p><b>VXU Message:</b> The IIS responds with an ACK indicating it has accepted the message.</p> <p><b>QBP Message:</b> The IIS responds with a conformant evaluated immunization record and forecast response profile (RSP Z42 profile). The data itself (e.g., Name, DOB, gender, etc.) will not be validated. Only that the response returned conforms to the expectations of the National IG.</p>

# MEASURE 4:

## The IIS responds to a query for a patient this is not in the IIS.

Purpose	Supports
The purpose of this measure is to validate an IIS is able to respond with a conformant response (RSP) message when no patients are found.	<b>Functional Standard 1.4:</b> When the IIS receives queries from other health information systems, it can generate an automatic response in accordance with interoperability standards endorsed by CDC for message content/format and transport. <b>OGS 1.4.4:</b> IIS sends RSP, consistent with the current CDC-endorsed HL7 IG, when no matches are found. (See HL7 Version 2.5.1 Implementation Guide for Immunization Messaging)

Test Case	Test Case Expectation
4a) A query (QBP) will be submitted with randomly created demographic information and MRN. The query will be the Complete Immunization Record profile (Z34).	The IIS responds with a conformant response profile (RSP Z33 profile) indicating no patients were found (QAK-2 = "NF"). The data itself (e.g., Name, DOB, gender, etc.) will not be validated. Only that the response returned conforms to the expectations of the National IG.

# MEASURE 5:

## The IIS responds to a query that results in multiple possible patients.

Purpose	Supports
<p>The purpose of this measure is to validate an IIS is able to respond with a conformant response (RSP) message when multiple possible patients are found.</p>	<p><b>Functional Standard 1.4:</b> When the IIS receives queries from other health information systems, it can generate an automatic response in accordance with interoperability standards endorsed by CDC for message content/format and transport.</p> <p><b>OGS 1.4.5:</b> IIS sends RSP, consistent with the current CDC-endorsed HL7 IG when multiple matches are found. (See HL7 Version 2.5.1 Implementation Guide for Immunization Messaging)</p>

Test Case	Test Case Expectation
<p>5a) Three messages will be submitted, two submission (VXU) messages followed by a Query (QBP).</p> <p>Both submission (VXU) messages will be populated to meet conformance of the National IG with population of all R and RE usage segments and fields including two historical vaccination events. The patients are twins and will have similar names with properly set Multiple Birth Indicator and Patient Birth Order.</p> <p>The query (QBP) will be submitted with vague demographics which could match either twin. The query will be the Complete Immunization Record profile (Z34).</p>	<p><b>VXU Messages:</b> The IIS responds with an ACK for each VXU message indicating it has accepted the message.</p> <p><b>QBP Message:</b> The IIS responds with one of the following RSP messages per jurisdictional policy:</p> <ul style="list-style-type: none"> <li>• A conformant response profile (Z31) containing a list of patients.</li> <li>• A conformant response profile (Z33) indicating no patients were found (QAK-2 = "NF").</li> <li>• A conformant response profile (Z33) indicating too many patients were found (QAK-2 = "TM").</li> </ul>
<p>5b) The QBP from 5a will be resubmitted, but this time the query will be the Evaluated Immunization History and Forecast profile (Z44).</p>	<p><b>VXU Messages:</b> The IIS responds with an ACK for each VXU message indicating it has accepted the message.</p> <p><b>QBP Message:</b> The IIS responds with one of the following RSP messages per jurisdictional policy:</p> <ul style="list-style-type: none"> <li>• A conformant response profile (Z33) indicating no patients were found (QAK-2 = "NF").</li> <li>• A conformant response profile (Z33) indicating too many patients were found (QAK-2 = "TM").</li> </ul>
<p>5c) The QBP from 5a will be resubmitted, but this time the query will request no more than 1 patient by setting RCP-2 (Quantity Limited Request) to a value of 1. The Complete Immunization Record Profile (Z34) will be used.</p>	<p>The IIS responds with one of the following RSP messages per jurisdictional policy:</p> <ul style="list-style-type: none"> <li>• A conformant response profile (Z33) indicating no patients were found (QAK-2 = "NF").</li> <li>• A conformant response profile (Z33) indicating too many patients were found (QAK-2 = "TM").</li> </ul>

# MEASURE 6:

**The IIS responds to a query that has a significant error that cannot be accepted.**

Purpose	Supports
The purpose of this measure is to validate an IIS is able to respond with a conformant response (RSP) message when the query is erroneous or otherwise incomplete.	<b>Functional Standard 1.4:</b> When the IIS receives queries from other health information systems, it can generate an automatic response in accordance with interoperability standards endorsed by CDC for message content/format and transport. <b>OGS 1.4.6:</b> IIS sends an ACK, consistent with the current CDC-endorsed HL7 IG, when the query could not be accepted. (See HL7 Version 2.5.1 Implementation Guide for Immunization Messaging)

Test Case	Test Case Expectation
6a) Submit a query without a name and date of birth.	The IIS responds with a conformant response profile (RSP Z33 profile) indicating an error in the query. (QAK-2 = "AE").

# MEASURE 7:

## The IIS responds to a query for a known patient and returns known Core Data Elements.

Purpose	Supports
<p>The purpose of this measure to detect storage of Core Data Elements through a query to the IIS for a known patient. A subset of Core Data Elements was chosen which are critical for informing vaccination decisions the clinician must make and support patient identification. Test cases will explicitly submit a subset of core data elements to the IIS. A query will then be made to the IIS with the expectation that the IIS return the Core Data Elements which were submitted.</p>	<p><b>Functional Standard 3.4:</b> The IIS can store all IIS Core Data Elements.</p> <p><b>OGS 3.4.1:</b> The IIS can receive and store all core data elements, as endorsed by CDC, from the IIS User Interface and from electronic data transfer.</p>

Test Case	Test Case Expectation
<p>7a) This test will focus on an administered vaccine. This will cover a select number of core data elements. The submission (VXU) message will be populated to meet conformance of the National IG with population of all R and RE usage segments and fields including two vaccination events. The query (QBP) will be submitted with identical demographics. The query will be the Complete Immunization Record profile (Z34).</p>	<p><b>VXU Message:</b> The IIS responds with an ACK indicating it has accepted the message.</p> <p><b>QBP Message:</b> The response will validate the following Core Data Elements are returned to prove they were stored.</p> <ul style="list-style-type: none"><li>• Patient ID (Submitted MRN from VXU)</li><li>• Patient Name (first, middle, last)</li><li>• Patient DOB</li><li>• Patient Gender</li><li>• Vaccine Product Type Administered (CVX)</li><li>• Vaccination Administration Date</li></ul>

# MEASURE 8:

The IIS responds to a query with an RSP within 5 seconds or less for 95% of the queries submitted.

Purpose	Supports
<p>The purpose of this measure is to support timely interfaces which will not disrupt – but rather support – clinical workflow. The same timeliness metrics (5 seconds or less for 95% of messages) found here are also found in the Submission and Acknowledgement measures.</p>	<p><b>Functional Standard 1.1:</b> The IIS provides individual immunization records accessible to authorized users at the point and time where immunization services are being delivered.</p> <p><b>OGS 1.1.2.3:</b> IIS returns valid and complete history and forecast for a queried Individual within &lt;time measure&gt; of request receipt.</p> <p><b>Functional Standard 1.4:</b> When the IIS receives queries from other health information systems, it can generate an automatic response in accordance with interoperability standards endorsed by CDC for message content/format and transport.</p> <p><b>OGS 1.4.7:</b> IIS responds to a query for immunizations consistent with the current CDC-endorsed HL7 implementation guide within 10 seconds of receipt.</p>

Test Case	Test Case Expectation
<p>No test cases are developed for this measure. Rather all other query and response tests will be measured during the testing process to vet this measure.</p>	<p>The IIS will pass this “test” and measure by responding to 95% of all query messages within 5 seconds. Most test cases include a submission of data to pre-populate the IIS prior to the query. These will not be included in this measure. Submission and Acknowledgement has a distinct timing measure of its own.</p>